





# ACRA Regulatory Updates and Initiatives [Observations from Financial Reporting Surveillance Programme (FRSP)]

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## Agenda



#### Findings from reviews of FS

Study, sample selection

Financial statements (FS) with modified audit opinions

Lack of knowledge/expertise (Case study 1)



Shortcuts that lead to non-compliant outcomes (Case study 2)



Beyond technical errors (Case study 3)

ACRA collaborating with IVAS -FRSP for business valuations

/ ISCA's financial reporting guidance on real estate valuations

<sup>1</sup> IVAS: Institute of Valuers and Appraisals of Singapore (established under Singapore Accountancy Commission)

## Study on FS with modified audit opinions



Financial statements (FS) of SG-incorporated listed companies filed @ 31 Oct 19

	FY2016	FY2017	FY2018
No of companies	584	564	560
Received modified	35	49	48
audit opinions	(6%)	(9%)	(9%)

A high % of FS with modified audit opinions

=>Shareholders have no reliable financial data to make decisions

## Study on FS with modified audit opinions



Financial statements (FS) of SG-incorporated listed companies filed @ 31 Oct 19

	FY2016	FY2017	FY2018
No of companies	584	564	560
Received modified	35	49 🖊	<del></del>
audit opinions	(6%) /	(9%)	(9%)

7 companies received clean audit opinions in subsequent FS (FY2017 & FY2018)

Companies that newly received modified audit opinions reduced from 23 (FY2017) to 10 (FY2018)

3 companies with modified audit opinions for 5 years or more @ FY2016 received clean audit opinions for FY2018

## Study on FS with modified audit opinions



Financial statements (FS) of SG-incorporated listed companies filed @ 31 Oct 19

	FY2016	FY2017	FY2018	
No of companies	584	564	560	
Received modified	35	49		
audit opinions	(6%)	(9%)	(9%)	
Average (Maximum) no. of issues qualified	3(6)	3(12)	2(7)	

7 FS with indication of material non-compliance(s) with accounting standards were selected for review

### Wrapping up the third review cycle of FRSP

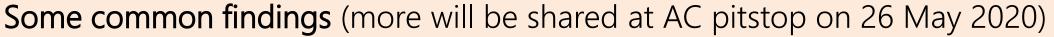


#### Categories of findings

Lack of knowledge/ expertise Shortcuts that leads to non-compliant outcomes

Beyond technical error





- ✓ Models and assumptions ✓ in impairment tests (Case Study 1)
- ✓ Valuation of preference shares issued with options and redemption features
- Use of blanket policy that does not comply with accounting standards (Case Study 2)
- ✓ Presentation of cash flows within operating, investing and financing activities

- Transaction that does not reflect commercial substance
- ✓ Possible intention for accepting modified audit opinion and adjust in future FY (Case Study 3)

## Case study 1 – Lack of expertise (1)





- The Group has one subsidiary, Co A (CGU 1) that delivers maintenance services in Singapore
- In 2017, the Group acquired Co B (CGU 2) that sells in RMB spare-parts used in similar maintenance services in China. Goodwill of S\$15m from acquisition was allocated entirely to CGU 2
- The Group performed impairment test on CGU 2's goodwill at end of 2018

#### Key assumptions used for CGU 2's impairment test:

- Discount rate 10% (CGU 1's discount rate)
- Cash flow projections based on approved financial budget/forecast, stopped at Year 3

	2018		2019
	Budget	Actual	Forecast
Gross Margin	12%	8%	14%
Growth rate	3%	1%	5%

- At end of 2018, goodwill was S\$15m, PPE was S\$2m, other working capital asset was S\$3m
- Management concluded no impairment as CGU 2's VIU of S\$17m exceeds carrying amount of S\$15m

## Case study 1 – Lack of expertise (2)



#### Some anomalies to be identified:

- Goodwill allocation: allocate some to CGU 1 that benefit from the synergies?
- Gross margin and growth rate: verifiable and supportable?
- Discount rate: reflect risks specific to different CGUs? adjusted for country risk?
- Carrying amount of CGU: should be S\$20m, rather than S\$15m?
- Forecast period: 3 years sufficient, consistent with industry cycle?
- Foreign currency cash flows: estimated in the currency to be generated and discounted using discount rate for that currency?

#### Learning points for ACs:

- Seek external help if no expertise in-house, when asset value is material
- Helpful to have accounting/audit practitioner(s) within ACs
- Ensure senior auditors spent time and challenge mgt assumptions rigorously

## **ACRA collaborating with IVAS-FRSP**



#### Working together

- IVAS-FRSP provides expert advice to ACRA on business valuation and impairment tests for financial reporting
- Extended MOU on 5 Jul 19



Challenging economic outlook



Rising number of M&A deals

ACs to focus on impairment, business valuation



Areas covered:

- 1. Valuation of unlisted preference shares (PS) issued with put, call options and redemption features
- 2. Impairment test of assets in specialised industry

Learning points for ACs:

- Valuation model failed to reflect redemption feature market participants normally consider
- Valued unlisted PS based on value of listed PS with significantly different terms
- If management adjust assumptions given to valuer, assess reasonableness and impact



## ISCA's guidance on real estate valuation



Published in Nov 2019 (<a href="https://isca.org.sg/tkc/fr/financial-reporting-guidances/">https://isca.org.sg/tkc/fr/financial-reporting-guidances/</a>)
Objective: Facilitate compliance with FRS

#### Common painpoints:

- Valuation is inadequate, e.g.
  - Prepared for purpose(s) other than financial reporting (e.g. financing)
  - Extent (desktop versus full review)
  - Inappropriate bases of value (e.g. market value vs fair value)
- Auditor keeps asking same questions
- Company not want to be involved

#### Areas covered in Guidance:

- Proposed content of valuation report
  - -> contains info required by auditors to comply with auditing standards
- Responsibilities of valuer, auditor and company to achieve compliance with accounting standards

## Case study 2 – Short cut that leads to non-compliant outcome (1)



\*FS under review

2016\*



- The Group customises large equipment for sale, and recognises revenue "over time"
- Contract terms:
  - The Group's customers paid 15% advance upfront, with milestone payments based on work done
  - If its customers default milestone payments, the Group has the right to forfeit advance

2014 2015

10 customers
defaulted
payments =>
\$100m advance
forfeited

Refunded \$20m to 2 customers (for not meeting quality/ specifications) \$80m forfeited advance in P&L (20% of pre-tax profit) due to defaults in 2014

## Case study 2 – Short cut that leads to non-compliant outcome (2)



#### Company's response

"Our policy is to retain 100% of forfeited advances as potential claim liability for 2 years. 2 years is the period over which most customers will initiate arbitration/claim."

#### ACRA selected one customer contract to understand how policy works

- In 2014,
  - customer defaulted payment due to financial difficulty
  - customer did not raise dispute on quality/specifications -> no basis for claim
  - the Group wrote down partially constructed inventory by \$6m in 2014 (loss)
- In 2016
  - customer did not initiate any claim after two years
  - the Group recognised forfeited advances of \$5m in 2016 (income)

No basis to postpone

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## Case study 2 – Short cut that leads to non-compliant outcome (3)





Historical trend: Refunded only 20% of forfeited advance

True & fair?

#### Learning points for ACs:

- Assess whether blanket policy is supportable (e.g. results in outcome similar to case-by-case assessments)
- Review movements of major provisions to identify over/(under) provision and re-assess policies when necessary

## Case study 3 – Beyond technical errors (1)





## Qualified Auditor's Opinion in FY2016

"...management had not recognised a **reversal** of impairment loss on property, plant and equipment amounting to \$5 million ....

This is **not in compliance** with FRS 36 *Impairment of Assets.*"



PPE using cost model @ 31 Dec 16
Carrying amount: \$25 million
(net of accumulated impairment loss of \$6m)
Valuer's report: \$30 million

#### Notes to FY2016 FS

"Management had considered it appropriate not to recognise a reversal of impairment loss on these amounts which had no direct bearing on the operating performance of the Group and the Company."

Why not reverse?

## Case study 3 – Beyond technical errors (2)



#### ACRA reviewed FY2017 FS.

- The Group recognised \$5m reversal of impairment loss in FY2017 => profit in FY2017.
- Had reversal been correctly recognised in FY2016, the company would report a loss in FY2017.

	FY2016	FY2017
(Loss) /Profit as reported	(S\$19m)	\$2m*
(Loss) had reversal been recognised in FY2016	(S\$13m)	(S\$3m)

<sup>\*</sup> After recognising gain of \$5m from reversal of impairment

The Company on watch list since FY2015.

#### Learning points for ACs:

- Resolve issues expected to be qualified by auditors
  - to work with management to put through adjustments
  - if not adjusted, will be taken as directors' position
- ACRA will consider other implication -> may affect outcome/sanction







### Thank You!

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